THE MINISTER OF STATE IN THE MINISTRY OF RURAL DEVELOPMENT (SHRIMATI SURYAKANTA PATIL): (a) and (b) The available statistics on National Income, as estimated by the Central Statistical Organisation, provide information in respect of per capita Net Domestic Product (NDP) separately for rural and urban areas at current prices at three points of time namely, for the years 1970-71, 1980-81 and 1993-94. The annual per capita NDP in rural areas at national level has been estimated as Rs. 5783 in the year 1993-94.

(c) and (d) The Directorates of Economics & Statistics of the State Government are responsible for compiling the estimates of State Income/ Per Capita Income and Central Statistical Organisation being a central agency maintains the database. The States do not supply this information separately for the rural areas. Hence, no comparison can be made of the State-level rural income with reference to average rural citizen's income.

Revision of PMGSY Guidelines

664. SHRIMATI N.P. DURGA: Will the Minister of RURAL DEVELOPMENT be pleased to state:

(a) whether it is a fact that the guidelines for PM Gram Sadak Yojana have been revised;

(b) if so, the details thereof; and

(c) the reasons for revising the guidelines?

THE MINISTER OF STATE IN THE MINISTRY OF RURAL DEVELOPMENT (SHRIMATI SURYAKANTA PATIL): (a) to (c) As a result of close interaction with States including various Reviews at official and Minister level, it was felt necessary from time to time to further clarify some issues in the Guidelines of 7th January, 2003. The various clarifications so issued have been consolidated and the consolidated Guidelines have been circulated to States on 1st November 2004. The main changes in comparison to the earlier guidelines on 7th January 2003 are given in the Statement.

Statement

Main new features incorporated in the Consolidated Guidelines

1. **Inclusion of Associated Through Routes**

In districts where new connectivity works are eligible to be taken up, normally no upgradation works will be done. The exception is in case in a State the existing rural Through Routes are in poor condition and the new link does not provide the required all weather connectivity to the market. In such cases, upgradation/renewal/maintenance of rural Through Routes associated with the new connectivity link is now permitted provided its Pavement Condition Index (PCI) is less than 3 (*i.e.* road is in poor condition) and the road is over 6 years old.

2. **Upgradation Proposals on basis of priority based on PCI**

Upgradation works are to be undertaken only after new connectivity of all eligible habitations have been taken up in the District. In respect of Districts where no new conectivity is required to be done, a Comprehensive Upgradation Priority List (CUPL) will be prepared on the basis PCI of the rural Through Routes of the Core Network as follows:-

i) **Priority-I** will be Through Routes which are constructed as WBM roads. In such cases, upgradation will comprise of bringing the existing profile to good condition with in geometrics, necessary drainage works and road signages and providing the appropriate crust and surface as per design requirement.

ii) **Priority-II** are other fair weather Through Routes or gravel through routes or through routes with missing links or lacking cross dranage. Insuch a case upgradation will consist of converting the road into an all-weather one with appropriate geometrics and all necessary provisions.

iii) **Priority-III** will be other Through Routes which are at the end of their design life, whose PCI is 2 or less, *i.e.*, are 'poor' or 'very poor'. In such cases, upgradation will include improvement in design where necessary, with width, surfacing, *etc.*, as per projected traffic requirements.

(iv) Presently sealed-surface all-weather roads with PCI more than 2 and sealed surface all-weather roads which are less than 10 years old (even if PCI is less than 2) will not be taken up for upgradation.

3. **Time period for execution of works:**

9 working months are available per road work subject to 12 months per package.

4. **Special provisions for Hill States:**

Hill States may take up new connectivity works in two stages. In the first stage formation cutting, CD works and slope stabilisation would be done. After a gap of two rainy seasons, balance work of pavement layers and surface course would be taken up. The 5 year contracted maintenance would follow the 2nd phase with maintenance in the 2 year intervening period being done departmentally. 9 months period would be separately available for the two stages.

5. **Funding of SRRDAs**

SRRDAs will maintain 3 separate accounts for 'Programme funds' 'Administrative funds' and 'Maintenace funds'. To support the administrative and quality control costs in PIUs and SRRDAs, costs would be funded out of PMGSY as follows:-

Item	% of funds released
(a) Admin. expenses for PIUs	1.00%
(b) Travel Expenses of PIUs	0.50%
(c) Admin. & Travel expenses (SRRDA)	0.25%(Rs.25 lakh maximum)
(d) Independent Quality Monitoring 2nd tier	0.50%

6. **Quality Control:**

Though the Quality Control Handbook specifies that contractors will maintain field laboratories (supervised by PIUs as the first level of quality

monitoring), in actual practice this is not being operationalised in many States because the second level of independent quality monitoring under the State Quality coordinator is not functioning in such States. In the absence of the 2nd tier, the 3rd tier of NQMs was bearing the main load and at a higher cost (due to higher travel expenses). In order to encouraged the SRRDA to operationalise the 2nd tier, 0.5% of the cleared value of proposals will be additionally released to SRRDAs to fund the 2nd tier quality control. Payments to Contractor will not be made unless he sets up the State Level Quality Control Laboratory, deploys the requisite number of Engineers and prepares a work programme.

7. **Instalment release Procedure**

The first instalment would be released at 50% of the cleared value or annual allocation whichever is lower. The second instalment equal to the balance on account of works awarded would be subject to fulfilment of accounts and auditing conditions and actual progress of expenditure (60% of funds) and completion of works (80% to 100% of earlier years).

8. **consultation with Panchayat Institutions**

As a part of the PMGSY process, PIUs are now required to organise an informal "transect walk". It will be undertaken by the AE/JE at the time of preparation of DPRs. The Panchayat Pradhan Mantri Gram Sadak Yojana, Local Patwari will participate. Forest Department officials also will be associated.

9. **Maintenance**

Since rural Through Routes/Main Rural Links carry comparatively larger traffic and keeping them in good condition is particularly important, Through Routes (whether upgraded under PMGSY or subjected to maintenance contract as an associated Through Route of a PMGSY link route) on expirty of 5-year post-construction maintenance shall be placed under Zonal maintenance contracts consisting of 5-year maintenance including renewal. The State Government will make the necessary budget provision and place the funds to service the zonal maintenance contracts at the disposal of the SRRDA in the Maintenance Account.